

119TH CONGRESS
1ST SESSION

S. _____

To amend the Federal Food, Drug, and Cosmetic Act with respect to the
regulation of zootechnical animal food substances.

IN THE SENATE OF THE UNITED STATES

Mr. MARSHALL (for himself, Ms. BALDWIN, Mr. MORAN, and Mr. BENNET)
introduced the following bill; which was read twice and referred to the
Committee on _____

A BILL

To amend the Federal Food, Drug, and Cosmetic Act with
respect to the regulation of zootechnical animal food
substances.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Innovative Feed En-
5 hancement and Economic Development Act of 2025” or
6 the “Innovative FEED Act”.

1 **SEC. 2. REGULATION OF ZOOTECHNICAL ANIMAL FOOD**
2 **SUBSTANCES.**

3 (a) DEFINITION.—Section 201 of the Federal Food,
4 Drug, and Cosmetic Act (21 U.S.C. 321) is amended by
5 adding at the end the following:

6 “(tt)(1) The term ‘zootechnical animal food sub-
7 stance’ means a substance that—

8 “(A) is added to the food or drinking water of
9 animals;

10 “(B) is intended to—

11 “(i) affect the byproducts of the digestive
12 process of an animal;

13 “(ii) reduce the presence of foodborne
14 pathogens of human health significance in an
15 animal intended to be used for food; or

16 “(iii) affect the structure or function of the
17 body of the animal, other than by providing nu-
18 tritive value, by altering the animal’s gastro-
19 intestinal microbiome; and

20 “(C) achieves its intended effect by acting solely
21 within the gastrointestinal tract of the animal.

22 “(2) Such term does not include a substance that—

23 “(A) is intended for use in the diagnosis, cure,
24 mitigation, treatment, or prevention of disease in an
25 animal;

26 “(B) is a hormone;

1 “(C) is an active moiety in an animal drug,
2 which, prior to the filing of a petition under section
3 409, was approved under section 512, conditionally
4 approved under section 571, indexed under section
5 572, or for which substantial clinical investigations
6 have been instituted and for which the existence of
7 such investigations has been made public;

8 “(D) is an ionophore; or

9 “(E) is otherwise excluded from the definition
10 based on criteria established by the Secretary
11 through notice and comment rulemaking.

12 “(3) A zootechnical animal food substance shall be
13 deemed to be a food additive within the meaning of para-
14 graph (s) and its introduction into interstate commerce
15 shall be in accordance with a regulation issued under sec-
16 tion 409. A zootechnical animal food substance shall not
17 be considered a drug under paragraph (g)(1)(C) solely be-
18 cause the substance has an intended effect described in
19 subparagraph (1).”.

20 (b) FOOD ADDITIVES.—Section 409 of the Federal
21 Food, Drug, and Cosmetic Act (21 U.S.C. 348) is amend-
22 ed—

23 (1) in subsection (b)—

1 (A) by redesignating paragraphs (3)
2 through (5) as paragraphs (4) through (6), re-
3 spectively; and

4 (B) by inserting after paragraph (2) the
5 following:

6 “(3) In the case of a zootechnical animal food sub-
7 stance, such petition shall, in addition to any explanatory
8 or supporting data, contain—

9 “(A) all relevant data bearing on the effect the
10 zootechnical animal food substance is intended to
11 have and the quantity of such substance required to
12 produce the intended effect; and

13 “(B) full reports of investigations made with re-
14 spect to the intended use of such substance, includ-
15 ing full information as to the methods and controls
16 used in conducting such investigations.”;

17 (2) in subsection (c)—

18 (A) by amending subparagraph (A) of
19 paragraph (1) to read as follows:

20 “(A)(i) by order establish a regulation (whether
21 or not in accord with that proposed by the peti-
22 tioner) prescribing—

23 “(I) with respect to one or more proposed
24 uses of the food additive involved, the condi-
25 tions under which such additive may be safely

1 used (including specifications as to the par-
2 ticular food or classes of food in or on which
3 such additive may be used, the maximum quan-
4 tity which may be used or permitted to remain
5 in or on such food, the manner in which such
6 additive may be added to or used in or on such
7 food, and any directions or other labeling or
8 packaging requirements for such additive as the
9 Secretary determines necessary to assure the
10 safety of such use); and

11 “(II) in the case of a zootechnical animal
12 food substance, the conditions under which such
13 substance may be used to achieve the intended
14 effect; and

15 “(ii) notify the petitioner of such order and the
16 reasons for such action; or”; and

17 (B) in paragraph (3)—

18 (i) in subparagraph (A), by striking “;
19 or” and inserting a semicolon;

20 (ii) in subparagraph (B), by striking
21 the period and inserting “; or”; and

22 (iii) by adding at the end the fol-
23 lowing:

24 “(C) in the case of a zootechnical animal food
25 substance, fails to establish that the proposed use of

1 the substance, under the conditions of use to be
2 specified in the regulation, will achieve the intended
3 effect.”; and

4 (3) by adding at the end the following:

5 “(1) ZOOTECHNICAL ANIMAL FOOD SUBSTANCES.—

6 The labeling of a zootechnical animal food substance—

7 “(1) shall include the statement: ‘Not for use in
8 the diagnosis, cure, mitigation, treatment, or preven-
9 tion of disease in animals.’; and

10 “(2) may include statements regarding the in-
11 tended effect of the substance on the structure or
12 function of the body of animals, as set forth in sec-
13 tion 201(tt)(1).”.

14 (c) MISBRANDED FOOD.—Section 403 of the Federal
15 Food, Drug, and Cosmetic Act (21 U.S.C. 343) is amend-
16 ed by adding at the end the following:

17 “(z) If it is a zootechnical animal food substance and
18 the labeling of the food does not include the statement
19 required by section 409(l)(1).”.

20 (d) RULE OF CONSTRUCTION.—Nothing in this sec-
21 tion, or the amendments made by this section, shall be
22 construed to authorize the Secretary of Health and
23 Human Services to require the use of any zootechnical
24 food substance or food additive (as those terms are defined

1 in section 201 of the Federal Food, Drug, and Cosmetic
2 Act, as amended by subsection (a)).